

**SUMMARY RECORD
ADMINISTRATIVE COUNCIL OF THE
INTERNATIONAL AMATEUR RADIO UNION**

Meeting in Bandung, Indonesia
13-15 October 1991

1) The eleventh meeting of the Administrative Council of the International Amateur Radio Union convened at 0836 local time Sunday, 13 October 1991 at the Savoy Homann Hotel, Bandung, Indonesia, with President Richard L. Baldwin, W1RU, in the Chair. Also present were the following members: Michael Owen, VK3KI, Vice President; Larry E. Price, W4RA, Secretary; Louis van de Nadort, PAOLOU, Chairman, and John Allaway, G3FKM, Secretary, IARU Region 1; Alberto Shaio, HK3DEU, President, and Thomas B. J. Atkins, VE3CDM, Secretary, IARU Region 2; and David Rankin, 9V1RH, Chairman, and David A. Wardlaw, VK3ADW, Director, IARU Region 3. There were also present, at the invitation of the Administrative Council, IARU Monitoring System International Coordinator R. E. Knowles, ZL1BAD; Region 1 WARC Preparation Coordinator Wojciech Nietyksza, SP5FM; and American Radio Relay League Executive Vice President David Sumner, K1ZZ, for the IARU International Secretariat.

2) The Chair noted that all of the meeting participants were well acquainted, having worked together at previous Administrative Council meetings and at the just-concluded Region 3 Conference.

3) The following agenda for the meeting was adopted:

Agenda

1. Opening of Meeting
2. Introductions
3. Consideration of Agenda of the Meeting
4. Reports of the Officers
 - 4.1. Report of President Baldwin
 - 4.2. Report of Vice President Owen
 - 4.3. Report of Secretary Price
5. WARC-92 Matters
 - 5.1. Review of preparations
 - 5.2. Confirmation of observer team composition
 - 5.3. Consideration of on-site logistics
 - 5.4. Funding of WARC expenses
6. Report of the Regional Representatives
 - 6.1. Region 1
 - 6.2. Region 2
 - 6.3. Region 3
7. Consideration of the Report of the International Beacon Project Coordinator
8. Report of the International Coordinator, IARU Monitoring System
9. Consideration of the Report of the Satellite Coordinator
10. Consideration of the Report of the CISPR Representative
11. Organizational Matters
 - 11.1. Review of membership of non-performing societies and possible action to terminate membership in IARU

- 11.2. Status of applications for IARU membership
 - 11.3. Voting Procedures by member societies
 - 11.4. Status of World Radio Sports Federation
 - 11.5. Consideration of an Agreement to Share Costs of IARU Activities
 - 11.6. Review of Resolution 87-2
 - 12. Operating Matters
 - 12.1 Use of amateur bands for non-amateur purposes
 - 13. Review of pending items from previous meetings
 - 14. Other business
 - 14.1. Historical archives of amateur radio
 - 14.2. Implications of HLC recommendations for ITU restructuring
 - 14.3. Amateur Radio Administration course
 - 15. Date and venue of next meeting of the Administrative Council
-

4.1) Mr. Baldwin noted that there had been several good opportunities to teach the Amateur Radio Administration course to members of numerous national telecommunications administrations. These opportunities were most welcome, but had resulted in the budget for this activity being exceeded. There may be additional opportunities in 1992 that were not budgeted in the three-year plan developed at the Orlando meeting. Comments were offered by representatives of all three regional organizations to the effect that the courses are extremely worthwhile, and deserving of additional discussion later in the meeting. Mr. Baldwin concluded his report by noting that his activity, including attendance at the 1991 JARL Ham Fair and participation in the announcement of the resumption of Amateur Radio in Albania, had been the subject of written reports previously.

4.2) Mr. Owen reported that one of his primary activities has been the coordinating of IARU participation in CCIR during the WARC-92 preparatory stage. He expressed appreciation for the support of the International Secretariat and particularly for the expertise of Paul Rinaldo, W4RI. Mr. Nietyksza and Capt. Charles Dorian, W3JPT, have attended CCIR meetings as representatives of IARU. Other radio amateurs have provided invaluable assistance in the background. IARU hosted a very successful reception during the CCIR WARC-92 Joint Interim Working Party meeting. Mr. Owen also assisted Mr. Allaway in making logistical arrangements in Torremolinos for the IARU observer team.

4.3) Mr. Price called attention to his written report, identified as Document AC:LEP:91-41. As the number suggests, it is the 41st document circulated to the Administrative Council by the Secretary this year. The International Secretariat is attempting to track the material distributed to the Administrative Council more closely than in the past, to ensure that all required material reaches Council members and that any oversights are detected and rectified quickly. Mr. Price retired from full-time employment at Georgia Southern University on 1 September, and is devoting essentially full time to Amateur Radio matters. He concluded his report by suggesting that consideration be given to the holding of Administrative Council meetings in the spring, and not in conjunction with regional conferences, to increase the efficiency of the Council's operations while reducing the length of time Council members are required to be away from home.

5) WARC-92 Matters

5.1) Review of preparations

Mr. Nietyksza reported on behalf of Region 1. Approximately two-thirds of the region's member-societies have named WARC liaison officers, and at least one-third are active participants in their countries' national preparations for WARC-92. At least two administrations have committed to including a radio amateur representative in their delegations. Region 1 has been permitted to participate in CEPT preparatory meetings, resulting in considerable information being exchanged. More information is needed on the status of preparations in Africa. The effects of the Gulf War slowed preparations throughout the region. Instability in eastern Europe and the USSR is creating considerable uncertainty.

At its May meeting in Luebeck, the Region 1 Executive Committee assigned various EC members to make visits to countries within the region. Owing to circumstances, only a few visits have been completed.

Mr. Shaio reported on behalf of Region 2. With the exception of some Caribbean countries, Region 2 Executive Committee members have visited each society in the region and have attended all preparatory meetings of CITELE. At HF, most of the administrations in the region are strongly supportive of the status quo and do not wish to see HF broadcasting expansion occur at the expense of the fixed service. Virtually all of the administrations are favorable toward the Amateur Services. As regional WARC coordinator, Pedro Seidemann, YV5BPG, has concentrated on identifying those administrations that are likely to be the most influential with their neighbors and on developing support for a defense of the 300-kHz amateur allocation at 7 MHz. Some administrations may be willing to support a shift to 6.9-7.2 MHz, but are concerned about impact on the fixed service. The U.S. is virtually alone in the region as a proponent of HF broadcasting expansion, but is actively promoting its proposals in bilateral meetings with other administrations.

Mr. Rankin reported on behalf of Region 3. There are 31 ITU member-countries in Region 3; of these, approximately 21 may be expected to attend WARC-92. More than half have been visited by IARU representatives. At least four delegations are expected to include radio amateurs, assigned specifically to represent the Amateur Services. Administrations in the region are taking the CEPT and U.S. proposals into account in preparing their own proposals and positions.

Mr. Wardlaw reported that there is some, but not widespread, support evident for HF broadcasting expansion; an All India Radio paper supporting broadcasting expansion is in circulation that is supported within the Asia-Pacific Broadcasting Union, but it does not necessarily represent the position of the government of India. Mr. Wardlaw was able to present the IARU position at a regional seminar in Bangkok with 24 countries present.

Mr. Shaio observed that IARU strategy must include the possibility that several countries may be represented at the conference only by embassy or consular officials, and not by telecommunications specialists.

The Administrative Council expressed its deep appreciation for the important work done by a number of individuals on behalf of the Amateur and Amateur-Satellite Service in CCIR preparations for WARC-92; thanks to their expertise, there is a strong technical record in support of the IARU position.

5.2) Observer team composition

Mr. Baldwin reviewed the existing plans, adopted in Cambridge in July 1990, for IARU to be represented in Torremolinos by several observers accredited to the conference and by a small on-site support staff. He noted the extreme importance of keeping the Region 2 administrations united in support of a 300-kHz allocation for the Amateur Service at 7 MHz, because that offered the only chance for the rest of the world's amateurs ever to achieve such an allocation.

Mr. van de Nadort observed that several administrations, members of CEPT, consider the CEPT proposal for a 200-kHz worldwide amateur allocation to be very generous when compared to the status quo in Region 1, and represents an important step in the uphill battle to regain what was lost a long time ago. Mr. Baldwin summarized the challenge facing IARU as being how to improve upon this initial CEPT position in a way that will protect the existing 300-kHz allocation.

Discussion of how to optimize the IARU representation in Torremolinos to achieve this objective continued for the remainder of the morning and after the luncheon recess, from 1210 to 1325 local time. At the conclusion of this discussion the President announced that the IARU observer team for WARC-92 would remain unchanged from what was agreed at the Cambridge meeting, namely Messrs. Baldwin, Nietyksza, Shaio, Rankin, Sumner, and Dorian. He also announced that the support team would consist of Messrs. Allaway, Price, Mirko Mandrino, YT7MM, and Seidemann. In case an individual is unable to participate, a replacement is to be provided by their region.

Returning to agenda item 5.1, Mr. Nietyksza reported on his recent attendance at a CEPT preparatory meeting in Turkey which was attended by 60 representatives of 22 administrations. He noted the increasing dominance of CEPT as an intergovernmental telecommunications organization. While CEPT proposals do not necessarily enjoy the total support of member administrations, they carry considerable weight. He expressed the opinion that CEPT wishes WARC-92 to be successful, i.e., to avoid having key administrations reserve the right to not observe conference decisions. He reported an incident in which an observer representing another radio service had intervened excessively at the meeting, and stressed the importance of IARU maintaining a low profile at WARC-92.

The Administrative Council discussed the extent to which administrations would be likely to support HF broadcasting expansion and realignment of the 7-MHz allocations. It was observed that a significant number of administrations still identify increasing HF Fixed Service requirements. It is unlikely that the conference will find a generally acceptable solution to 7-MHz allocations without some form of sharing. CCIR preparatory work for the conference has identified some sharing possibilities between broadcasting and fixed.

A draft statement of the IARU position on key WARC-92 issues was reviewed. It was agreed that Messrs. Sumner and Price would revise the draft in accordance with comments received, and present the revision the next day.

5.3) Consideration of on-site logistics

Arrangements for office and telecommunications facilities in Torremolinos were reviewed and were found to be satisfactory. Facsimile, data and telephone communication are to be available at the main IARU office, located at the hotel. The associated costs are to be borne by the International Secretariat, with the regions to be billed following the conference for the expenses, such as long-distance telephone and facsimile calls, directly attributable to their representatives. The Japan Amateur Radio League has confirmed that it wishes to host a reception for conference delegates; Mr. Allaway has been asked to make suitable arrangements. Messrs. Allaway was asked to make arrangements for an IARU reception at a suitable time and location; he reported that the reception would be held on the evening of Thursday, February 13. Those travelling to Torremolinos are to be advised that weather in February is likely to vary between springlike and cold, windy conditions.

5.4) Funding of WARC expenses

The WARC-92 budget was reviewed. Total expenses are not expected to exceed the amount provided for in the budget originally developed at the Orlando meeting in 1989. The International Secretariat was asked to have available sufficient quantities of an inexpensive souvenir item, such as a lapel pin, as well as smaller quantities of a slightly more elaborate item for key individuals. Sufficient copies of the popular agenda booklet, in all three languages, are also to be available for on-site distribution.

Mr. van de Nadort asked whether it was a good idea to have more copies made of the video clip, produced by Region 1 at the request of the Administrative Council for public relations purposes, and to distribute them to selected delegates present at the Torremolinos WARC. The AC considered this to be not a good idea since few people would have access to a video recorder at the Conference.

6) Report of the regional representatives

6.1) Mr. van de Nadort reported on behalf of Region 1. He anticipates an increase in second-society problems in the region, owing to instability in eastern Europe. An application for IARU membership on behalf of Lithuania has been received, and applications from other newly independent countries are expected. He expressed concern that preoccupation with WARC-92 matters may be leading the Administrative Council to pay insufficient attention to other important matters.

Mr. Allaway, also reporting on behalf of Region 1, observed that the Zimbabwe Amateur Radio Society had done an excellent job at Africa TELECOM, providing a well-designed and well-manned booth that received many visitors including the President of Zimbabwe and ITU Secretary-General Tarjanne. He noted the high-speed telegraphy championships that were to take place in Belgium the previous weekend, but had no report of results. Finally, Mr. Allaway reported that the Region 1 Executive Committee had awarded the Region 1 Medal to Paul Rinaldo, W4RI, and posthumously to Peter Strauss, ZS6ET.

6.2) On behalf of Region 2, Mr. Shaio reported there had been two meetings of the Region 2 Executive Committee since the previous meeting of the Administrative Council, in September 1990 and August 1991. The Radio Club Boliviano has offered to administer an award to encourage greater use of the 18 and 24 MHz bands in the region. The Executive Committee is concerned about illegal operation causing interference in the lower portion of the 10-meter

band, and about the purchase of amateur equipment for illegal use that is increasing the number of illegal operators in the amateur bands.

Area directors of Region 2 have been active, but Area C (primarily the Caribbean) is an area of continuing concern and more IARU activity is needed. For Central America (Area D), FRACAP provides a useful forum. Region 2 News is back in print in a larger format, 8-1/2 by 11 inches. Mark Allen, WJ7X, has replaced M. L. Gibson, W7JIE, who resigned as regional coordinator of the IARU Monitoring System after many years of service. Jack Troster, W6ISQ, has been active as the regional beacon coordinator; Region 2 has agreed to help fund timesharing, multiband beacons. The frequency 18.165 MHz is being used as an alternate to 14.265 MHz for the Region 2 EC Net.

6.3) Mr. Rankin reported for Region 3. An application for membership in IARU is expected shortly from the Chinese Taipei Amateur Radio League (CTARL). There are early signs of societies forming in two other countries in the region. Success had been achieved in persuading the administration of Bangladesh to initiate amateur licensing. There were 18 member-societies represented at the Bandung conference, 14 in person and 4 by proxy, the best representation ever achieved in the history of Region 3. The venue for the 1994 conference, being centrally located (Singapore), should lead to even greater participation. Region 3 has begun using the Region 2 "area director" concept informally, to increase contact between directors and prospective members who could use assistance. ZL1CVK is the new IARU Monitoring System regional coordinator.

7) Mr. Baldwin noted that the Administrative Council was in receipt of a letter of resignation from Mr. Alan Taylor, G3DME, International Coordinator of the IARU Beacon Project. Without dissent, the letter was accepted with regret and the Administrative Council expressed appreciation for Mr. Taylor's past efforts. Also without dissent, Mr. John Troster, W6ISQ, was appointed IARU Beacon Project International Coordinator subject to his acceptance. The Secretary was asked to request Mr. Troster's input regarding revised terms of reference for the position.

Responsive to a Region 2 request, the Administrative Council gave formal approval to the use of 18.110 and 24.930 MHz by the multiband beacon system operating between 14 and 29.7 MHz.

Reference was made to a Region 1 document (90/TS/C4.24) concerning beacons at 28 and 50 MHz which had been referred to the Administrative Council. It was agreed that additional information was required regarding which listed beacons are actually operational, and that the International Secretariat with the assistance of the IARU Monitoring System would endeavor to supply such information so that the new IARU Beacon Project International Coordinator can make a fresh start.

The status of regional beacon coordination was reviewed. Mr. Taylor continues to serve as regional coordinator for Region 1. Region 2 does not plan to name a new coordinator. In Region 3, coordination is accomplished via the Secretary, JM1UXU.

8) Mr. Knowles presented his report as IARU Monitoring System International Coordinator. He referred to his yearend 1990 report, interim pre-WARC-92 monitoring survey, report for this meeting, and supplementary report for this meeting, distributed earlier in the week.

It was agreed that the President will send a letter of appreciation to M. L. Gibson, W7JIE, for more than a decade of service as IARUMS Region 2 Coordinator.

The Monitoring System has observed considerable traffic of a questionable nature involving stations in certain countries, and illegal use of the lower portion of the 10-meter band by non-amateur stations. A proposed resolution was discussed, which led to a general discussion of how the inappropriate use of Amateur Radio frequencies should be addressed. It was agreed that an ad hoc drafting group would work overnight to develop a resolution encompassing all Administrative Council concerns regarding inappropriate use of Amateur Radio. It was agreed that a special edition of the IARU Calendar should be issued, to serve as a tutorial on this subject. It was also agreed that until otherwise decided, each Administrative Council agenda shall include as a specific topic, "Improper use of amateur frequencies."

Mr. Knowles asked if any further information was required of the IARU Monitoring System for WARC-92. After discussion, it was decided that no request for additional monitoring data would be made at this time. The Administrative Council expressed its appreciation for quality, quantity, and timeliness of the interim survey report.

At this point the Administrative Council adjourned for the evening at 1811, resuming the following morning, 14 October, at 0900. Consideration of the report of the IARU Monitoring System International Coordinator was resumed.

With regard to a recommendation concerning equipment funding, it was agreed that although the purpose of the Administrative Council is not to manage ongoing operations, the Council requests that the regional organizations consider the establishing of fund reserves for the acquisition of specialized monitoring equipment for use by the IARUMS.

With regard to specific reports of interference by broadcasters in Pakistan and Bangladesh operating in the 7.0-7.1 MHz band, the International Coordinator has been asked to prepare reports for the possible use of the member-societies in these countries in approaching their administrations.

With respect to various other reports of non-amateur operation in amateur and amateur-satellite bands, Mr. Owen reminded the group that the ITU exists because of an agreement between countries in the form of a convention; that in so agreeing, the countries have not surrendered their sovereignty and have not given the ITU authority to function as an international spectrum policeman; and that every country reserves the right to act in accordance with its own best interests as each country may define for itself. Therefore, the ultimate objective of the IARUMS is persuasion rather than enforcement. Mr. Owen also pointed out that there are three related kinds of problems facing the amateur community: non-amateur stations causing harmful interference to amateurs by operation in derogation of the Radio Regulations, unlicensed stations, and inappropriate uses of amateur-satellite allocations.

After a lengthy discussion, during which the Administrative Council was in recess for luncheon from noon to 1316 local time, the following resolution was adopted:

RESOLUTION 91-1

concerning the improper use of the amateur bands

The IARU Administrative Council, Bandung, October 1991,

considering

- a) the increasing number of reports received from the amateur community regarding improper use of the amateur bands,
- b) that in accordance with the IARU Constitution, it is the obligation of the IARU and its member-societies to defend the interests of the Amateur Services,
- c) that the best way to deal with cases of improper use of the amateur bands is by an active involvement of member-societies with their administrations, and
- d) that the ITU, having no enforcement authority, is unable to address such matters directly,

resolves:

- 1) that member-societies shall aggressively pursue the processing by their own administrations of documented complaints of improper use of the amateur bands;
- 2) that documented cases of improper use of the amateur bands that cannot be solved by the member-society with its administration shall be forwarded by the member-society to its regional organization; and
- 3) that any cases of improper use of amateur bands processed through an IARU regional organization shall be handled by the following procedure:
 - a) The cases shall be referred to the regional IARU MS coordinator in the region where the transmitting station is located.
 - b) As soon as possible after receiving a case, the regional IARU MS coordinator will verify the report and ensure that all pertinent information is included.
 - c) Upon verification, the IARU MS coordinator will ask the regional secretary to report the incident to the appropriate member-society in the region.
 - d) The member-society will promptly submit the report to its administration.
 - e) The member-society must advise the regional secretary within 30 days after receiving the report:
 - 1) the date the report was presented to its administration;
 - 2) to whom it was presented; and
 - 3) any formal or informal response of its administration.

And further resolves:

1. that the IARU MS regional coordinators are encouraged to keep a log by country in their region of cases of improper use of the amateur bands and to issue a summary report to the regional secretary once a year;

2. that regional conferences are encouraged to include in their conference agendas a review of cases of improper use of the amateur bands;

3. that member-societies are encouraged to seek, in their countries, restrictions on the sale of amateur radio transmitting equipment to persons who do not hold amateur licenses; and

4. that if a member-society is unable or unwilling to present a report of improper use of the amateur bands to its own administration, the member-society may request that the regional organization present the report directly to its administration.

With that, the report of the IARU Monitoring System International Coordinator was completed and Mr. Knowles was thanked and applauded for his professionalism in preparing and presenting his report.

Mr. Allaway called attention to the request made by the 1990 Region 1 Conference that consideration be given to the use of Radio Regulation 1876 in connection with IARU Monitoring System activities; however, it was noted that RR 1876 deals with monitoring requests and not with the processing of complaints of harmful interference.

Mr. Rankin requested that the material presented by Mr. Owen, which had been very helpful to the Administrative Council, be made available to member-societies in the form of a tutorial.

9) The written report of the IARU Satellite Coordinator, Mr. Freddy de Guchteneire, ON6UG, was next considered. Regions 2 and 3 confirmed that information has been provided to the Satellite Coordinator, as requested, regarding the use of the 5.65-GHz band.

The Secretary was asked to respond to the report as follows:

1. Satellite downlink on 1260-1270 MHz.

Primary status and elimination of the "earth to space only" restriction are already a part of the IARU "Spectrum Requirements of the Amateur and Amateur-Satellite Services" adopted by the Administrative Council in July 1990.

The Administrative Council will communicate with the member-societies to ask that they determine whether their administrations would be willing to support the elimination of the directional limitation in this band.

2. Kitsat. IARU Region 3 will deal with the Satellite Coordinator directly on this matter.

3. Temporary use of 144-146 MHz by non-amateur stations in France. IARU Region 1 will address this matter.

4. Improper traffic on amateur satellites. The subject of improper use of the amateur bands received extensive discussion at the meeting. Specifically with regard to amateur satellites, the following approach was agreed:

A. Inappropriate traffic by amateur stations on an amateur satellite. The relevant IARU member-society should be contacted and given the particulars of the situation, with the request that the matter be pursued appropriately within the amateur community.

B. Improper use of an amateur satellite by non-amateur stations. Procedures established for the reporting of non-amateur "intruders" should be followed. Briefly, they involve the reporting of harmful interference, through the national member-society, to the administration of the amateur station being interfered with, and alternatively, if this route is not available, reporting through the member-society of the country from which the interference is originating to its administration.

C. Launching of non-amateur satellites. The International Secretariat will obtain the advance publication of amateur satellite launches from the IFRB and will seek to identify such satellites at this stage, with assistance as appropriate from the Satellite Coordinator and the relevant IARU member-society. It is unlikely that the IFRB will be willing to question the intent of an administration in launching such a satellite, so other avenues for determining such intent and for effecting coordination with existing and planned amateur satellites will have to be used. If after launch it is determined through monitoring that the satellite is being used for non-amateur purposes, appropriate action will be initiated consistent with Resolution 91-1.

5. UKSEDS - ESPY satellite. The Administrative Council feels that in creating the position of Satellite Coordinator by the adoption of Resolution 89-4, it was providing a means of implementing Resolution 89-3. The missing link is the existence of the 'code of practice' mentioned in Resolution 89-3. The Administrative Council asks that the Satellite Coordinator draft a proposed 'code of practice' for its consideration at an early date.

On behalf of Region 2, Mr. Shaio noted that some confusion had arisen following the meeting in Torremolinos with regard to the nomination of a Satellite Coordinator, which had resulted in his abstaining from voting on the appointment. He urged that all possible steps be taken to avoid similar confusion in the future.

10) The written report of the CISPR Representative, Mr. Tom Sprenger, PA3AVV, was then considered. The terms of reference for the position were adopted as proposed, with the exception that the title is to be "International Coordinator for CISPR" and he is to serve as the IARU delegate at CISPR meetings. The Secretary was asked to provide Mr. Sprenger with a letter defining the range of issues within CISPR that are of interest to IARU.

Mr. Rankin noted that the practice of inviting International Coordinators to attend Administrative Council meetings held in the Regions in which they live was proving to be useful, and recommended that it be continued.

11) Organizational Matters

11.1) The status of various non-performing member-societies was reviewed.

At the request of Region 1, it was agreed that the Secretary shall write to the member-societies for Angola, Ghana, and Zaire, at their last known addresses, advising them that the Administrative Council has formed the opinion that they have failed to fulfill their duties under the IARU Constitution and no longer adequately represent the interests of radio amateurs in their countries, and requiring that they respond within 30 days to explain why it should not be proposed to the IARU member-societies that their membership in IARU be terminated. [Soon after the meeting, the Ghana Amateur Radio Society resumed communication with Region 1 and this action, insofar as it applies to Ghana, was postponed.]

At the request of Region 3, it was agreed that the Secretary shall write to the member-society for Burma (Myanmar), at its last known address, advising it that the Administrative Council has formed the opinion that the society has failed to fulfill its duties under the IARU Constitution and no longer adequately represents the interests of radio amateurs in its country; that the Administrative Council has, therefore, suspended its rights as a member-society in accordance with Bylaw 10; and that the reinstatement of these rights will require an affirmative showing of its qualifications.

At the request of Region 2, it was agreed that the Secretary, unless otherwise instructed before November 1, 1991, shall write to the member-societies for Haiti, Belize, and Guyana; unless otherwise instructed by January 1, 1992, to the member-society for the Dominican Republic; and immediately, to the member-society for Barbados, advising them that the Administrative Council has formed the opinion that their societies have failed to fulfill their duties under the IARU Constitution and no longer adequately represent the interests of radio amateurs in their countries; that the Administrative Council has, therefore, suspended their rights as a member-society in accordance with Bylaw 10; and that the reinstatement of these rights will require an affirmative showing of their qualifications.

11.2) The Secretary noted that a Calendar proposing Namibia for IARU membership was now in circulation and the proposal was being voted upon. He also reported that Region 1 had forwarded a favorable recommendation with regard to a member-society for Lithuania, and that this proposal would be offered for the consideration of member-societies in the next issue of the Calendar. Mr. van de Nadort reported that Region 1 expected shortly to be in receipt of an application for membership from Albania, as a result of the successful IARU initiative to train radio amateurs in that country.

11.3) Voting by member-societies on recent proposals was reviewed, and various ways of increasing participation were discussed without formal action. Mr. Baldwin observed that the regional secretaries may wish to contact member-societies to confirm that Calendars containing proposals have been received, and to arrange for the delivery of duplicate copies if required.

11.4) The status of the World Radio Sports Federation was reviewed. It appears that the WRSF organizers have redefined their objectives, and that there is no conflict with IARU objectives. Additional information on the WRSF is to be circulated to the Administrative Council by the Secretary.

11.5) Discussion of this item, and of item 11.6), was postponed until the following day.

12) Operating Matters

12.1) Use of amateur bands for non-amateur purposes. This item had been dealt with earlier in the meeting, and further discussion was not required.

It was agreed that in the future, the agenda item entitled "Operating Matters" shall be called "Matters Relating to Amateur Radio Operation" and shall be included on all Administrative Council meeting agendas.

The revised draft statement of IARU position for WARC-92, discussed the previous day, was reviewed and adopted as revised.

The Administrative Council adjourned for the evening at 1700 local time, resuming the following morning, 15 October, at 0843. The Council returned to consideration of agenda item 11.5).

11.5) A Region 1 paper concerning the sharing of costs of certain IARU activities was considered. Following extensive discussion, further consideration of the matter was postponed while an appropriate resolution was drafted.

11.6) Resolution 87-2 (Revised 1989) was reviewed. Region 1 had requested that the resolution be further revised to expand its scope. However, after discussion it was agreed that Resolution 87-2 (Revised 1989) should be left intact, and the following additional resolution adopted:

RESOLUTION 91-2

concerning guidelines for packet radio

The IARU Administrative Council, Bandung, October 1991,

considering the growing popularity of packet radio for the relaying of messages between radio amateurs,

recognizing that a medium as effective as packet radio can invite abuse through the introduction of traffic that is inappropriate to the Amateur Service internationally,

noting Resolution 87-2 (Revised 1989) which urges adherence to the spirit and intentions of the ITU Radio Regulations in handling traffic, and calls attention to the undesirable aspects of the uncontrolled proliferation of unattended store-and-forward "mailbox" stations,

resolves that the attached "Guidelines for Packet Radio Operators" and "Guidelines for Packet Radio Bulletin Board Operators" first adopted at the IARU Region 3 Conference, Bandung, 1991, shall be distributed to IARU member-societies worldwide with the request that they be shared with the amateurs of each country; and

further resolves that future IARU regional conferences are invited to suggest improvements to these guidelines so they will continue to be representative of good Amateur Radio operating practices as these practices evolve over time.

Guidelines for Packet Radio Operators

1. Amateur Radio takes pride in being self-regulated. Packet Radio Operators should continue this tradition.
2. Packet Radio Operators, like all Amateur Radio Operators, should observe published Band Plans.
3. A Packet Radio Operator should not send the following traffic either direct or via mail boxes:
 - a. All advertising for selling, buying or trading goods, including amateur equipment (except if permitted by local regulations);
 - b. All statements or propaganda on political or religious subjects;
 - c. All inappropriate language, as, for instance, the use of swear words, obscenities, defamatory or libellous language, etc.;

- d. All material which may infringe Copyright;
 - e. All material which infringes privacy, whether personal or corporate.
4. A Packet Radio Operator utilizing a BBS should avoid transmitting unnecessary or redundant messages and documents in order to enhance network efficiency.
 5. A Packet Radio Operator utilizing a BBS should ensure that the callsign of the originating station, including the name of the person responsible in the case of a club station, is clearly shown on every message so that the sender can be identified.
 6. A Packet Radio Operator should avoid messages that are too long for efficient relay through the network.
 7. A Packet Radio Operator utilizing a BBS should ensure that all messages transmitted are addressed to the appropriate group of recipients and not addressed to inappropriate areas in order to enhance network efficiency.

Guidelines for Packet Radio Bulletin Board Operators

1. The Operator of a Packet Radio Bulletin Board is obliged to provide a reliable service, within a defined area for a defined purpose.
2. A Packet Radio Bulletin Board Operator is morally responsible for all messages forwarded by his system. He should make his best efforts to insure that the traffic forwarded is appropriate to the Amateur Radio Service and in accordance with the Guidelines for Packet Radio Operators.
3. HF Mailboxes should only be used where there is a genuine need that cannot be provided by VHF or other means.
4. A Packet Radio Bulletin Board Operator may take action to exclude a User who persistently contravenes the Guidelines for Packet Radio Operators. Excluding a User should only be done as a last resort after the User has been warned and where exclusion does not contravene local regulations.

Returning to agenda item 11.5), the following resolution was adopted:

RESOLUTION 91-3

concerning the sharing of certain IARU expenses by the regional organizations

The IARU Administrative Council, Bandung, October 1991,

recognizing the increasing cost of the activities necessary to advance the objects of the IARU undertaken as a result of the decisions of the Administrative Council,

acknowledging the unstinting contribution of the International Secretariat to such activities beyond its strict constitutional responsibility,

recognizing the existing arrangements between the International Secretariat and the Regions in respect of particular activities and particularly the contribution of Region 1,

recognizing the evolutionary nature of the development of the IARU,

recognizing the desirability of adopting principles to advance this evolutionary development, and

acknowledging the commitment of the International Secretariat and the Regions not to treat the commitments adopted by this resolution as a limitation of their contribution for particular activities having regard to the needs of the IARU and their respective resources,

resolves

that each of the Regions shall contribute a sum equivalent to 10% of their gross annual membership subscription income for such purposes, such contributions to be made in reimbursement of particular expenses or to the International Secretariat as may be agreed between the Administrative Council, the Regions and the International Secretariat from time to time.

Mr. van de Nadort asked that the appreciation of Region 1 for the cooperation of the other Regions on this important item be noted in the Summary Record. He observed that several years of effort had preceded the constructive step that had been taken with the adoption of this resolution.

In response to a question from Mr. Rankin concerning TELECOM 91, the Secretary reported that the IARU stand at this ITU exhibition had been a joint effort of the CERN Amateur Radio Club, ARRL, and DARC. He distributed a preliminary report on the stand prepared by Paul Rinaldo, W4RI, following his return to the United States after attending the opening days of the exhibition. Mr. van de Nadort confirmed the commitment of Region 1 to provide one-third of the required funding. On behalf of ARRL, the Secretary expressed appreciation for this support; the President expressed his personal appreciation for the active involvement of the members of the CERN Amateur Radio Club.

13) Pending items from previous Administrative Council meetings were reviewed. All of the pending items identified at agenda item 16 of the Torremolinos meeting have been completed with the exception of the Region 2 paper on Amateur Radio Training. It was noted that the availability of the IARU International Amateur Radio Study Guide was accomplishing at least some of the objectives of the training program that had been proposed.

14) Other Business

14.1) A paper presented at the 1990 Region 1 Conference concerning the importance of each member-society maintaining adequate archives was noted.

14.2) The implications of ITU restructuring were discussed briefly. The President has appointed a special committee consisting of Messrs. Owen, Price, and Rankin to study the matter and make recommendations.

14.3) Mr. Baldwin described his experiences in teaching the Amateur Radio Administration course. The Administrative Council expressed its appreciation for the support that has been given to the course by the ITU, the U.S. Telecommunications Training Institute, and the member-societies who have served as hosts, particularly JARL and ARRL. Mr. Baldwin noted the desirability of others becoming involved in the teaching of the course, to provide training and continuity.

14.4) Mr. van de Nadort asked if there was any action required regarding the "Tampere Declaration" adopted at the Disaster Communications Conference held in Finland earlier this year. Mr. Allaway had attended on behalf of IARU. It was agreed that Mr. Allaway and the International Secretariat would confer on the most appropriate means of making follow-up contact with the United Nations Disaster Relief Organization (UNDRO).

15) The date and venue of the next meeting, and a proposal by the Secretary for the holding of Administrative Council meetings approximately six months before regional conferences instead of immediately following such conferences, were discussed. It was agreed that the next meeting of the Administrative Council would begin at 1330 local time Saturday, 5 September 1992, in Curacao, immediately after the Region 2 Conference at that location. The meeting will conclude by Monday evening, 7 September.

Whereupon, there being no further business before the meeting, the session was ADJOURNED at 1149 local time, Tuesday, 15 October 1991.

Respectfully submitted,


Larry E. Price, W4RA
Secretary