## MINUTES

# IARU ADMINISTRATIVE COUNCIL MEETING

# NEWINGTON, CONNECTICUT USA

## 3 - 5 NOVEMBER 1983

The second meeting of the Administrative Council of the International Amateur Radio Union was convened at 9:14 A.M. Eastern Standard Time November 3, 1983, at the Headquarters of the IARU in Newington, Connecticut, USA, with IARU President Richard L. Baldwin, W1RU, in the Chair. Also present were Vice President Carl L. Smith, WØBWJ; Secretary David Sumner, K1ZZ; and the following members representing the three Regional Organizations: for the Region 1 Division, its Chairman, Louis v. d. Nadort, PAØLOU, and its Secretary, Eric Godsmark, G5CO; for Region 2, its President, Pedro Seidemann, YV5BPG, and its Secretary, Alberto Shaio, HK3DEU; and for the Region 3 Association, its Secretary, Masayosh Fujioka, JM1UXU, and Director Michael Owen, VK3KI. Also in attendance to provide staff support was Naoki Akiyama, JH1VRQ/N1CIX.

The Chairman conveyed to the group the regrets of Region 3 Chairman David Rankin, 9V1RH, who was unable to attend owing to business commitments, and also noted that Mr. Rankin had been injured in a traffic mishap recently; the group expressed its hope that his recovery would be both rapid and complete. The Chairman further noted that the Council was fortunate in having someone as well qualified as Mr. Owen in attendance as an alternate on behalf of Region 3.

- 1) The following agenda was agreed to:
  - 1. Consideration of agenda
  - 2. Consideration of Minutes of Tokyo meeting
  - 3. Draft Bylaws to accompany Constitution
  - 4. Review and finalize draft of Constitution
  - 5. Establish timetable for submitting Constitution and Bylaws drafts to IARU membership
  - 6. Set goals and objectives for next General World Administrative Radio Conference (WARC-92?)
  - 7. Review of plans for IARU representation at HF BC WARC, January-February 1984
  - 8. Report on CITEL Supplies the second secon
  - 9. Consideration of representation wat WARC-ORB-85 went at the at WARC-ORB-85
  - 10. Intruder Watch 10. Infemier Watch

- 11. Date and place of next meeting
- 12. IARU Headquarters staff support
- 13. World Radio Amateurs Day
- 14. Beacon program
- 15. Cali Conference report
- 16. WARIC report
- 2) The Minutes of the Tokyo meeting were approved as distributed by the Secretary, with the following change affecting the sixth paragraph on page 4. The second sentence of that paragraph was changed to two sentences, which read as follows: "Following lunch, and a press conference with representatives of the Japanese amateur radio press, the Intruder Watch discussion continued. After discussion, the Council adopted the following resolution:"
- 3) The Council then began an Article-by-Article review of the Tokyo draft of the Constitution, to determine what accompanying Bylaws were required.
- 3.1) With respect to Article I, the boundaries of the Regions should be defined in the Bylaws. Reference to the ITU-defined boundaries would be insufficient, since the boundaries of the IARU Regions should not change automatically as a result of a change made by ITU.
  - 3.2) With respect to Article II, Bylaws on the following were needed:
- 3.2.1) Eligibility for membership, and information to be submitted with an application for membership
  - 3.2.2) Procedures for processing membership applications
  - 3.2.3) Rights of membership
  - 3.2.4) Obligations and duties of membership
  - 3.2.5) Resignation and termination
  - 3.3) General principles for these Bylaws were discussed as follows:
- 3.3.1) The standards for eligibility for membership should conform to the definition of a "National Amateur Radio Society," particularly in terms of objectives. It should be the "dominant society" in the country, in terms of membership and government recognition.
- 3.3.2) The applicant should make available information on its Constitution, its membership, its ability to adequately represent the interests of radio amateurs, and its financial condition.

- 3.3.3) The information should be submitted to the regional secretary, to be forwarded with a recommendation from the regional organization to the Administrative Council. It was recognized that an application to which a regional organization was unfavorable still should be reviewed by the Administrative Council, to provide protection against any possible injustice.
- 3.3.4) Member-Societies should be guaranteed the right to vote and make proposals, to be the representative of IARU in their countries, and to participate in all events and affairs of IARU.
- 3.3.5) Member-Societies should be obligated to comply with the Constitutions of IARU and of their regional organization, to defend IARU principles, to promote and represent IARU, to advise the International Secretariat of any conflicts between the IARU Constitutions and its local laws, to send in Annual Reports, and to participate in regional conferences.

[Note: At this point in the meeting there was a luncheon recess during which time agenda item 7 was discussed. Following the luncheon recess, agenda item 8 was discussed. These discussions will be summarized at items 7 and 8, respectively, of these Minutes.]

A suggestion that Member-Societies be obligated to use IARU QSL Bureaus whenever possible was not received favorably, on the grounds that this and similar administrative matters should not be addressed in the Bylaws, but rather should be addressed through the Regional Conferences and Resolutions of the Administrative Council. It was noted that the new IARU Constitution would obligate Member-Societies to observe the Constitution and Bylaws, but that no similar obligation applied to Conference and Administrative Council resolutions. It was further noted that from time to time it would be appropriate for the Administrative Council to adopt resolutions for the purpose of making consistent the positions of the three regional organizations on a particular matter.

- 3.3.6) The primary concern with respect to resignation and termination of membership was the question of the inactive society. After discussion, it was agreed that the category of "inactive society" that in effect had been created at Tokyo should be dropped, and that instead the voting mechanisms should be so arranged that those Member-Societies who were chronic nonparticipants could not block an action of the IARU simply by virtue of their non-participation.
- 3.4) The first day's work was concluded with the following assignments.
- 3.4.1) Mr. Sumner was to review Mr. Owen's draft on eligibility for membership and processing of applications, and present a report on the following day.
- 3.4.2) Working Group 1, consisting of Messrs, van de Nadort, and Alexand van Shaio, Fujioka, and Smith was to draft language on the rights, obligations, and alexand duties of members.

3.4.3) Working Group 2, consisting of Messrs. Owen, Godsmark, Seidemann, and Baldwin was to draft language on resignations and terminations of membership, and on voting and inactivity.

The following morning, November 4, the Council convened at 8:40 A.M.

- 3.5) With respect to Article III, it was determined that no corresponding Bylaws were required.
- 3.6) With respect to Article IV, it was agreed that this was the appropriate place in the Bylaws to define the regional boundaries.
- 3.7) With respect to Article V, it was noted that procedures for selection and removal from office of the International Secretariat were needed.
- 3.8) The Council then turned to the reports of the Working Groups. Mr. van de Nadort presented the report of Working Group 1. After discussion, it was agreed that with minor amendments the report of Working Group 1 would be incorporated into the final document [see Article II, paragraphs 3 and 5 of the draft Constitution, and Bylaws 5 through 9].
- 3.9) Following a luncheon recess, Mr. Owen presented the report of Working Group 2. After discussion, it was agreed that with minor amendments the language developed by Working Group 2 with respect to grounds for termination of membership would be incorporated into the final document (see Article II, paragraph 11 of the draft Constitution]. However, it was also agreed that there should be provisions for the temporary suspension of rights of a Member-Society for situations where termination was a too sudden or too drastic step to take.
- 3.10) Mr. Sumner's paper defining the boundaries of the Regions was accepted for incorporation in the Bylaws [see Bylaw 14].
- 3.11) Mr. Sumner's paper on applications for membership was then discussed. Mr. Owen noted that Region 3 continued to dissent from the view that a Member-Society should be first a member of the regional organization, and then a member of the IARU internationally, this being a reversal of the existing situation. Mr. Shaio, on behalf of Region 2, registered an objection to the manner in which the Tokyo draft Constitution had been given limited circulation in Region 3, since accompanying Bylaws were necessary to forming a complete and coherent view toward the revised Constitution. Mr. Owen acknowledged the objection, and expressed regret at what had occurred. Whereupon, it was agreed that Mr. Sumner's paper with minor amendments, would be incorporated in the Bylaws (see Bylaws 1 through 4].
- 3.12) Language drafted by Mr. van de Nadort on the selection, resignation, and replacement of the International Secretariat, was reviewed, modified, and adopted  $\boldsymbol{t}$ see Bylaws 16 through 18 $\boldsymbol{t}$ .
- 3.13) Language drafted by Mr. Owen on correspondence procedure was reviewed, modified, and adopted [see Bylaw 15].

- 3.14) Language drafted by Mr. Sumner on the temporary suspension of rights of a Member-Society was reviewed, modified, and incorporated in the report developed earlier by Working Group 2 [see Bylaws 10 through 13].
- 3.15) Because the sections of the final document had been entered on a word processor as they had been adopted by the Council, at this point it was possible to distribute to the Council members a clean copy of the provisional text of the Bylaws, with final review to take place the following day.
- 4) The third and final day of the meeting began at 8:30 A.M. November 5. It was agreed that the drafts of the Constitution and Bylaws would be reviewed item by item, with the objective of having a final, agreed draft of the two documents ready at the conclusion of the meeting.
- 4.1) After discussion, it was agreed that the definition of "Active Member-Society" would be stricken.
- 4.2) A Region 3 proposal for a new clause in Article II to guarantee to Member-Societies that the IARU and the Administrative Council would not intervene in their internal affairs was adopted [see Article II, paragraph 4]. Other Region 3 proposals concerning Articles II and III were discussed, but insofar as they departed from agreements reached earlier in the meeting were not adopted.
- 4.3) A Region 3 proposal for a new clause in Article III, to bar an IARU officer from simultaneously holding a position on the governing body of a regional organization, was withdrawn after discussion.
- 4.4) A Region 3 proposal concerning plenary meetings of the IARU was discussed. Working Group 3 consisting of Messrs. Owen, Godsmark, and Shaio was assigned the task of drafting an appropriate resolution on the subject for consideration by the Council.
- 4.5) Upon completion of the final review, the "Text of a proposed new Constitution" and "Text of proposed Bylaws" were adopted.
- 5) Council members would take with them a clean copy of the adopted texts, as provided by the Headquarters staff. It was agreed that the December <u>Calendar</u> would be issued on December 30, and would contain <u>only</u> the proposal for Constitutional revision. It was further agreed that the Secretary would compose an explanation of the principles and philosophy of the draft to accompany the proposal, and that the <u>Calendar</u> would be circulated to the Council members several days in advance of its being mailed to the member-societies. The deadline for voting would be May 30, 1984. The material normally contained in the December <u>Calendar</u> would be carried in a special <u>Calendar</u> issue in January.
- 6) With respect to preparations for acpossible World Administrative Radioon id Administrative Radioon id Administrative Radioon id Administrative Radioon id Administration in the 1990's, after discussion the Council concluded that hit Cwase to conclude early to begin setting objectives for this Conference, lalthough the was not too, although early to begin monitoring any preparations which administrations might be making that for such a Conference. There was a general feeling that ARU had been every such that the Conference of t

cessful at WARC-79, and that this success should continue to be communicated to the worldwide amateur community. The feeling was also expressed that we should endeavor to learn as much as we can from the 1979 experience. Mr. Baldwin indicated that he would begin gathering information on what contributed to our success in 1979, soliciting input from those involved either within IARU or as members of national delegations (or otherwise involved in WARC-79).

- [See note at item 3.3.5] Mr. Baldwin reported on preparations made for IARU participation as an observer at the HF BC WARC. There are two sessions scheduled, the first being January - February 1984. The principal task of the Conference is to decide which of seven methods of planning to use for the HF BC bands, and to establish technical standards for the service. Then, the IFRB and CCIR staffs will conduct staff work in accordance with the instructions of the first session, and the second session in 1986 will adopt the actual plan. Mr. Baldwin had attended a week-long seminar in Geneva in October, and reported that the last two days of the seminar had been more like the first two days of the actual Conference. More than 80 countries were present, although the USSR was not among them. Mr. Baldwin noted that radio amateurs should want the Conference to succeed, because a successful Conference might result in fewer out-of-band operations by broadcasters. However, the stated requirements far exceed the capacity of the HF BC bands, and the Conference faces a difficult He and Mr. Smith plan to attend the Conference, along with Mr. Godsmark as the representative of Region 1, and perhaps with participation part of the time by Region 1 Vice-Chairman Wojciech Nietyksza, SP5FM.
- 8) [See note at item 3.3.5] Mr. Shaio reported that at a recent meeting in Mexico City CITEL had adopted two resolutions, Nos. 112 and 113, proposed by Chile, which address the question of a multilateral Amateur Radio license similar to that previously discussed within CEPT in Region 1. Region 2 will participate appropriately in the development of the concept within CITEL.
- 9) Mr. Sumner described the objectives of the 1985 WARC on the Use of the Geostationary Orbit (WARC-ORB-85) and noted that the Conference should not affect the Amateur-Satellite Service, inasmuch as planning for the Amateur-Satellite Service is conducted by amateurs themselves, and not by their administrations. He noted that it might be timely to consider the role of AMSAT in IARU participation in ITU conferences affecting the Amateur-Satellite Service. During discussion, it was noted that WARC-ORB-85 might be a highly politicized Conference, and that we therefore should proceed cautiously. The Council members indicated, however, that they felt it would not be inappropriate for AMSAT to provide relevant inputs via the IARU structure.
- 10) Mr. Sumner asked if it would be desirable for the Administrative Council to adopt a set of overall terms of reference and operating procedures for the Intruder Watch, since the three regions seemed to be going in somewhat different directions. Mr. Seidemann asked what action had been taken in response to Resolutin 83-1; Mr. Baldwin replied that the question of IFRB involvement was being studied, although it was doubtful that direct input to the IFRB could be accomplished in a way that would be useful. Mr. Godsmark remarked that he had discussed the Intruder Watch with Messrs. Bellchambers and Jipguep when he visited Geneva in September. Mr. Owen noted that different countries

interpret the Radio Regulations differently with respect to the international monitoring service, and that the problem was to gather information without raising amateurs' expectations. Mr. van de Nadort noted that the post of Region 1 IW Coordinator was vacant. Mr. Seidemann noted in Region 2, the Region 1 IW coordinator was regarded as the worldwide coordinator. The discussion concluded without formal action.

- 11) Date and place of next meeting: Messrs. Godsmark and van de Nadort noted that it would be extremely difficult for them to accommodate a meeting of the Administrative Council at Cefalu, the venue for the Region 1 Conference; accordingly, a date later in the year should be selected. The dates July 27-29 were tentatively selected, at a location in Region 1 to be determined by the Region 1 officers and communicated to the Secretary.
- 12) At this point the Chairman excused Mr. Akiyama from the meeting. There ensued a discussion of how correspondence emanating from IARU Headquarters should be reviewed and signed, particularly in light of the proposed Constitutional change which will change the role of the "Headquarters Society" to that of an "International Secretariat" acting on behalf of the Administrative Council. It was agreed that henceforth, letters sent from Headquarters by other than the Secretary would be signed, "Assistant to the Secretary," instead of "Assistant Secretary." Following this discussion, Mr. Akiyama rejoined the meeting.
- 13) Mr. Seidemann asked if there was a conflict between World Radio Amateurs Day, in April, and the October 23 date recently observed at 4U1ITU. Mr. Baldwin replied that the October 23 observance at ITU Headquarters was a one-time occurrence for World Communications Year, and would not be an annual affair. Mr. Seidemann will advise LABRE accordingly.
- 14) Mr. Seidemann requested a briefing on the International Beacon Program. Mr. van de Nadort noted that G3DME was still serving as coordinator for the 28-MHz beacon program. Mr. Shaio noted that some questions had been raised concerning the 14.100-MHz beacons, since they have no formal IARU endorsement.
- 15) Mr. van de Nadort requested a report on the Cali Conference, noting that a written report on the Conference had not yet been received by Region 1. Mr. Shaio replied that the "final report" of a Region 2 Conference consisted of the complete set of Conference documents, and that these had been prepared but had not yet been dispatched to Region 1. Mr. Seidemann noted that the Cali Conference had expressed a very constructive attitude toward the work of the Administrative Council and its report of the Tokyo meeting.
- 16) Mr. Fujioka presented a report on the World Amateur Radio International Conference held in Tokyo in September under the joint sponsorship of the Japan Amateur Radio League and the Japan Ministry of Posts and Telecommunications. While not an IARU conference, WARIC was marked by extensive participation by IARU member-societies (16 were represented, from all Regions and all continents) and was very supportive of IARU in its "Tokyo Declaration." ITU Secretary-General Richard E. Butler participated actively in the Conference, and a report is scheduled to appear in ITU Telecommunication Journal.

17) At this point, Working Group 3 rendered its report. After discussion, the following resolution was adopted:

#### RESOLUTION 83-3

The IARU Administrative Council, November 1983,

- CONSIDERING that it has been requested to study the adoption of a provision in the Constitution for a worldwide plenary meeting of IARU Member Societies; and
- CONSIDERING that the Administrative Council is of the opinion that the matter has yet to be adequately addressed; and
- RECOGNIZING that such a proposal may present significant financial and organizational difficulties and may prejudice the rights of Member Societies; however,
- NOTING that such a meeting may be desirable for the advantage of IARU,
  - RESOLVES 1. to ascertain the views of Member Societies;
    - to determine whether or not further action is necessary, based on the response, and to act accordingly; and
    - to defer implementation of this Resolution until a new Constitution has been adopted.

There being no further business, the Council adjourned, at 8:50 P.M. November 5.

Respectfully submitted,

David Sumner, K1ZZ

Secretary