

SUMMARY RECORD  
ADMINISTRATIVE COUNCIL OF THE  
INTERNATIONAL AMATEUR RADIO UNION

Meeting in Noordwijkerhout, The Netherlands  
18-20 April 1987

1) The sixth meeting of the Administrative Council of the International Amateur Radio Union was convened at 2:08 P.M. local time Saturday, 18 April 1987 at the Leeuwenhorst Congress Center, Noordwijkerhout, The Netherlands, with President Richard L. Baldwin, W1RU, in the Chair. Also present were the following members: Carl L. Smith, W0BJW, Vice President; David Sumner, K1ZZ, Secretary; Louis van de Nadort, PA0LOU, Chairman, and John Allaway, G3FKM, Secretary, IARU Region 1; Pedro Seidemann, YV5BPG, President, and Alberto Shaio, HK3DEU, Secretary, IARU Region 2; and Masayoshi Fujioka, JM1UXU, Secretary, and J. F. C. Johnson, ZL2AMJ, Director, IARU Region 3.

2) The Chair welcomed everyone to the meeting, particularly Mr. Johnson, who was attending his first meeting as a member of the Administrative Council. The Chair noted Mr. Johnson's considerable experience in both IARU and ITU affairs, and his service as a member of the New Zealand delegation to the 1979 ITU World Administrative Radio Conference (WARC-79).

3) The proposed agenda which had been circulated prior to the meeting was adopted, subject to there being possible additions arising from the just-completed Conference of IARU Region 1. The agenda read as follows:

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AGENDA

1. Opening of meeting
2. Introductions
3. Consideration of the Agenda
4. Reports of the Officers
  - 4.1) President Baldwin
  - 4.2) Vice President Smith
  - 4.3) Secretary Sumner
5. Reports of the Regional Representatives
  - 5.1) Region 1
  - 5.2) Region 2
  - 5.3) Region 3
6. Consideration of the Report of the International Coordinator, IARU Monitoring System

7. Consideration of the Report of the International Beacon Project Coordinator
8. Report on the status of the Amateur Radio stand at TELECOM-87
9. Administrative Matters
  - 9.1) Review of 1987 budget and travel plans for 1988
  - 9.2) Consultative process for nomination of President and Vice President in 1988
  - 9.3) Participation in CCIR
  - 9.4) Cooperation with AMSAT
  - 9.5) Brochures for international use
10. Review of resolutions previously adopted by Administrative Council, and actions arising therefrom
  - 10.1) Report of the International Secretariat on Resolution 85-7
11. Matters arising from HF BC WARC
12. Matters arising from the Region 1 Conference, Noordwijkerhout
13. Organizational matters
  - 13.1) Status of review of Constitution, including concept of plenary assemblies (Resolutions 84-3, 84-4, and 83-3)
  - 13.2) Non-performing societies, including consideration of action in accordance with Resolution 85-5
  - 13.3) Consideration of some method of official recognition to those people who help the amateur cause in some substantial way
14. Operating matters
  - 14.1) Status of 10-MHz band policy (Resolution 84-1)
15. Review of pending items from previous meetings
16. Other business
  - 16.1) Use of IARU MS capability to good effect to prepare data for WARC-9X
  - 16.2) Cooperation with UNICEF

16.3) Treatment of Administrative Council resolutions at regional conferences

16.4) Guidelines for entry into Amateur Radio

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4.1) As his report to the Council, Mr. Baldwin called attention to his written report on the Amateur Radio Administration course conducted in Tokyo last November. There were 20 students from 17 countries in attendance. He thanked Mr. Johnson for his invaluable assistance in teaching the course. Mr. Baldwin noted that he had engaged in no other travel on behalf of IARU since the previous meeting of the Administrative Council in October 1986 owing to recuperation from surgery, but that he was now able to resume travelling.

4.2) Mr. Smith's report mainly involved his attendance at the Second Session of the World Administrative Radio Conference for the Planning of the HF Bands Allocated to the Broadcasting Service (HFBC(2)). The indepth discussion of IARU participation in this significant conference was deferred to a later point in the meeting.

4.3) Mr. Sumner delivered a written report summarizing the work of the International Secretariat during the previous six months. Mr. Shaio requested that a copy of the 1987 budget for the International Secretariat function, including staff support, be provided to the Administrative Council members. He noted that the Calendar still was not an effective communications medium with member-societies; many of them do not respond to requests for information and action if the request is simply contained in the Calendar. Experience with a recent letter sent to all member-societies by the President of IARU was encouraging, and suggested that such letters might prove more effective. It was noted that the IARU Constitution requires that the Calendar contain all proposals to be considered by the Member-Societies; in the case of proposals, the separate letter would supplement publication in the Calendar. The Secretary was requested to design a letterhead for Administrative Council use, distinctive from that used for the Calendar, and to supply the design to the regional organizations in camera-ready form for use in printing letterhead for their representatives.

5.1) On behalf of IARU Region 1, Messrs. van de Nadort and Allaway thanked those members of the Administrative Council who had been able to arrive early and thus to attend the Region 1 Conference held in the Congress Center during the previous week. The conference report will be issued in due course. Region 1 was congratulated on the success of its conference, and particularly on the adoption of its new Constitution.

5.2) On behalf of Region 2, Messrs. Seidemann and Shaio reported that the holding of last year's Region 2 Conference in Buenos Aires, in the southern part of the region, had succeeded in increasing the activity of member-societies in that area. Activity of the Region 2 EC members was very high. In particular,

the Vice President of the region, Fabian Zarrabe, YN3FI, travels regularly to the Central American countries and spent two months in El Salvador assisting with communications following the devastating earthquake in that country. This resulted in the administration of El Salvador placing a high value on Amateur Radio.

The report of the Region 2 Conference is in final preparation and will be distributed shortly in both English and Spanish. Frequent travel by the Secretary of Region 2 had resulted in the temporary suspension of the weekly RTTY bulletins and the printed bulletin, QUA; it was hoped that both would be resumed soon. The Caribbean continues to be a problem area for Region 2; inactivity is attributed to the small size of most of the member-societies and the economic situation in this area.

5.3) Messrs. Fujioka and Johnson reported for Region 3. It was noted that the Japanese administration had provided considerable support to the Amateur Radio Administration course, and that Yaesu had donated 17 HF receivers through JARL. Mr. Fujioka attended HFBC(2) as a member of the Japanese delegation along with Mr. Shozo Hara, JA1AN, President of JARL. Mr. Fujioka commented that he believed wider dissemination of Administrative Council resolutions was desirable. A problem in the region is that half of the member-societies are quite small, resulting in a narrow base of financial support for the regional organization. In response to a question it was stated that the matter of Region 3 financial preparations for a possible future WARC probably would be addressed at the next regional conference, to be held in the Republic of Korea on 10-14 October 1988.

6) Several communications from Bob Knowles, ZL1BAD, International Coordinator of the IARU Monitoring System, were reviewed. Mr. Knowles had indicated his agreement with the covering document for the Monitoring System Manual drafted by Mr. Baldwin. After discussion, it was agreed that the Manual in its present form could be used in the establishment and management of regional and national IARUMS organizations; however, certain aspects of international monitoring are now under review, and it should therefore be treated as a provisional draft. Mr. Johnson was authorized to assist Mr. Knowles with final editing on behalf of the Administrative Council, prior to publication.

Mr. Knowles had responded to an Administrative Council request for comment on the Region 2 Conference resolution concerning the possible establishment of a small number of professionally equipped monitoring stations located throughout the world. After discussion, it was agreed that the expenditure of resources in pursuit of these objectives would be inappropriate in light of the present Radio Regulations. It was further noted that it had been previously agreed that the question of whether or not changes should be considered in the existing ITU Radio Regulations concerning the international monitoring system would be addressed in the course of refining the position of the Amateur Service with regard to a possible future WARC.

In his report of 25 February, Mr. Knowles had requested that the Administrative Council consider seeking the nomination by a national administration of an IARUMS station into the IFRB Monitoring System, under Radio Regulation 1873, or, alternatively, that it consider submitting a monitoring request as an international organization, under Radio Regulation 1876. After discussion, it was noted that changes being contemplated within the ITU make it inappropriate to do so at this time. The Administrative Council affirmed existing IARUMS policy, which calls for harmful interference to stations in the Amateur Service to be reported through the national IARUMS organization to the administration of the station suffering the interference.

In view of the probability that to do so would facilitate the further development of the IARUMS, it was agreed that Mr. Knowles would be invited to attend appropriate portions of the 1988 meeting of the Administrative Council.

The Administrative Council recessed at 7:08 P.M., reconvening the following morning at 9:18 A.M. at the Hotel de Witte Raaf, Noordwijkerhout. At this time Wojciech Nietyksza, SP5FM, Vice-Chairman of IARU Region 1, joined the meeting.

7) Draft Terms of Reference for the International Beacon Project (IBP) International Coordinator, as prepared by Alan Taylor, G3DME, were reviewed, and a number of suggested amendments were discussed. The Terms of Reference were approved as amended by the Administrative Council, and Alan Taylor, G3DME, was appointed to serve as IBP International Coordinator.

Without objection, consideration of agenda items 8, 9, and 10 was deferred.

11) An in-depth review of the Second Session of the ITU WARC for the Planning of the HF Bands Allocated to the Broadcasting Service, HFBC(2), was conducted. Messrs. Smith, Allaway, Fujioka, and Nietyksza had all attended the Conference, and thus were able to share the impressions that they had gained first-hand. Following their reports, each was thanked for his personal contribution to the effective representation of the Amateur Service at this important Conference.

With regard to the revised Resolution 641 which was adopted at HFBC(2), it was noted that the Resolution provided special protection to the exclusive worldwide segment of the 40-meter amateur band, 7.0-7.1 MHz. The Administrative Council further noted the valuable achievement obtained at WARC-79 in preserving the band 7.1-7.3 MHz at least in Region 2, and expressed its belief that the preservation and expansion of amateur privileges in this segment should be an objective in preparations for future allocations conferences.

The Administrative Council was in recess for lunch from 12:29 to 1:31 P.M., after which the following resolution was adopted:

Resolution 87-1

concerning a possible future WARC

Adopted in Noordwijkerhout, April 1987

The IARU Administrative Council,

noting the adoption at its meeting in Auckland, New Zealand, of Resolution 85-4 concerning the need for continuing preparations for future World Administrative Radio Conferences having powers to make decisions that could substantially affect the Amateur and Amateur-Satellite Services,

considering that a Recommendation [COM5/A] was adopted at the Second Session of the WARC for the Planning of the HF Bands Allocated to the Broadcasting Service which recommends to the ITU Administrative Council that it take the necessary steps to request the Plenipotentiary Conference (Nice, 1989) to consider whether or not to hold a WARC which should include in its agenda the possibility of extending the HF frequency spectrum allocated exclusively to the broadcasting service,

recognizing that any extension of the HF broadcasting service could affect the present and future band allocations to the Amateur and Amateur-Satellite Services, particularly those that are now adjacent to broadcasting allocations,

further recognizing that it is now a distinct possibility that a WARC affecting the allocations to the Amateur and Amateur-Satellite Services may take place as early as 1992,

resolves

1. that the Administrative Council of the IARU shall initiate contact with the member-societies whose countries are represented on the ITU Administrative Council, to request their assistance in monitoring the initiatives for a WARC in 1992;
2. that member-societies are hereby requested to seek ways in which the requirements of the Amateur and Amateur-Satellite Services can be made known to, and adequately protected by, the national delegations to the Plenipotentiary Conference, Nice, 1989; and
3. that the policies set forth in Resolution 85-4 are hereby reaffirmed.

8) Mr. Allaway reported, on behalf of Mr. Jaap den Herder, PA0YJ/ F6FYI, on progress being made on the Amateur Radio stand for TELECOM-87. A suitable location has been made available by the ITU, and facilities for the preassembly of the stand have been arranged. The following are planning to help represent IARU at the stand: Mr. Baldwin, Mr. Allaway, Rosella Strom, IIRYS, and Naoki Akiyama, JH1VRQ/NICIX. The International Secretariat is to provide an up-to-date fact sheet on the Amateur and Amateur-Satellite Services, to be used as the basis for a press release to call attention to the stand.

9.1) Travel plans for 1988 were reviewed, to form a basis for the budget submission to the International Secretariat later this year.

With regard to ITU conferences, it was agreed that the budget should make provision for attendance by one person for a portion of the Second Session of the Region 2 MF BC Conference (Geneva, 29 February to 18 March) and for full-time coverage of the Second Session of the WARC for the Planning of the Use of the Geostationary Orbit (WARC-ORB-88, Geneva, 29 August to 5 October).

It was agreed that the regular 1988 meeting of the Administrative Council would be held in Seoul, Korea, immediately following the Region 3 Conference; the dates 15 - 17 October 1988 have been tentatively identified. It was also agreed that the expenses of attendance of the IARUMS International Coordinator at the Administrative Council meeting, but not at the Region 3 Conference, should be included in the budget.

The procedures for submission of the budget as adopted in Melbourne in 1985 were affirmed for the 1988 budget.

During a review of the 1987 budget, Mr. Baldwin pointed out that it was unlikely the Amateur Radio Administration course would be held in Botswana this year, or that the IARU would be invited to intercede, at this time, in Ghana. The Administrative Council thereupon approved a change in the 1987 commitment, directing the President to accept an invitation to attend the meeting of the Deutscher Amateur Radio Club Board of Directors scheduled for the weekend of May 23. Mr. Baldwin was asked to keep the President of ARRL informed of any significant changes in 1987 travel plans.

9.2) In accordance with the agreement reached in Paris, the process of consultation and nomination for IARU President and Vice President that is set forth in Article III, paragraph 3 of the IARU Constitution is to begin in early 1988. After discussion, it was agreed that the Administrative Council considers the process to be so important as to require an in-person discussion. The regional representative members of the Administrative Council will contact the President of the International Secretariat society to define the parameters of the consultative process. During the course of this discussion, the Administrative Council was in recess from 3:16 to 3:46 P.M.

9.3) The Administrative Council was in receipt of correspondence urging Amateur Radio participation in the work of CCIR Study Group 5, particularly with regard to propagation via sporadic-E and long-range ducting. Member-societies were urged to participate in their respective national committees in Study Group 5, and the regional organizations were requested to circulate the correspondence as appropriate within their regions and to urge that amateur work in this important area be undertaken and supported.

9.4) After discussion, it was agreed that IARU should accept the invitation of AMSAT North America to attend a meeting to discuss the possible formation of AMSAT International, should such a meeting be held, in order (1) to reaffirm the support of IARU for the AmateurSatellite Service, (2) to reassure the amateur

satellite community of the continuing IARU commitment to represent effectively the interests of the Amateur-Satellite Service at international telecommunications conferences, and (3) to call the attention of the amateur satellite community to Resolutions 85-4 and 85-6.

9.5) The need for printed materials which can be used to support the Amateur Radio position internationally was discussed. It was agreed that the Secretary will revise the English text of "The Case for Amateur Radio" as necessary by June 1, and will forward it to Mr. Shaio and Mr. van de Nadort for translation into Spanish and French, respectively. Camera-ready texts are to be furnished to Mr. Allaway by the end of July for printing in sufficient quantities for use at the TELECOM-87 stand.

10) The written report of the International Secretariat in response to Resolution 85-7, concerning packet radio regulations, was delivered and discussed. The report was accepted, and the International Secretariat was thanked for its work. The regional organizations were requested to study the report and to report back to the Secretary with their comments by the end of the year so that the Administrative Council may give the matter further consideration no later than its 1988 meeting. With regard to the potential for harmful interference by unattended HF stations and the need for adequate technical and regulatory safeguards, the Administrative Council noted that the International Secretariat is conducting developmental work in accordance with Resolution 86-2 which should be completed by the summer of 1988, and requested that a report be made by the Secretary at the 1988 meeting.

The following resolution was adopted:

Resolution 87-2

concerning the relaying of messages by amateur stations

Adopted in Noordwijkerhout, April 1987

The IARU Administrative Council,

recognizing the problems caused by the handling by amateur stations of communications having inappropriate content, particularly with regard to business and commercial matters,

recognizing the impact on other users of the crowded HF spectrum from unattended store-and-forward ("mailbox") stations, and

further recognizing that the problem of controlling the content of amateur radiocommunication is made more difficult by the availability of such stations,

resolves that the Administrative Council affirms the action taken at its Buenos Aires meeting, in urging member-societies to emphasize to their members the importance of adhering to the spirit and intentions of the ITU Radio Regulations, and of handling only that traffic which does conform; and further



resolves that member-societies are hereby urged to acquaint their members as to the undesirable aspects of the uncontrolled proliferation of unattended HF store-and-forward ("mailbox") stations.

The Administrative Council recessed at 6:50 P.M., at which time Mr. Nietyksza departed from the meeting. The Administrative Council reconvened the following day at 9:11 A.M. with all members present.

16) Proceeding to "Other Business," the Administrative Council took the following actions:

16.1) A paper prepared by Region 3 on the use of the IARUMS to gather data in preparation for a future WARC was considered. Following a discussion of possible alternative methods of gathering such data, it was agreed that the IARUMS International Coordinator is requested to be prepared to advise the Administrative Council in Seoul as to what the IARUMS can and cannot provide in this regard.

16.2) Region 1 was in receipt of correspondence suggesting the possibility of a cooperative venture between IARU and UNICEF. After discussion, the Administrative Council endorsed the concept of making specially designed UNICEF QSL cards available through IARU member-societies, and requested that Mr. Allaway investigate the matter further and report back by December 1.

16.3) It was noted that Administrative Council resolutions are treated in differing ways, procedurally, at regional conferences. After discussion, it was agreed that the President and Secretary would prepare a paper on this subject and circulate it to the Administrative Council members for comment.

16.4) After a review of the actions taken on the subject to date, Region 3 was invited to prepare a one-page draft statement of guidelines for entry into Amateur Radio.

10) Returning to agenda item 10, the resolutions previously adopted by the Administrative Council were reviewed, as follows:

Resolutions 83-3 and 84-4, concerning a worldwide plenary meeting. This subject has now been reviewed by each region at their respective regional conferences. The Administrative Council, having examined the results of these reviews, finds that while the concept is desirable it is not possible to implement at this time owing to administrative and financial reasons. It was also noted that the worldwide coordination function presently is being performed by the Administrative Council.

Resolution 85-9, concerning QSL bureaus. This has not yet been discussed in Region 3.

Resolution 86-2, concerning packet radio operation. This is a continuing resolution except for "resolves 5," on which action has been completed.

Resolution 86-3, concerning guarantee of the exclusive right of a member-society to represent the IARU to its government. The Region 1 Conference accepted the principles set forth in the resolution, but requested that the wording be clarified. It was agreed that this matter would be addressed by correspondence.

Resolution 86-4, concerning electromagnetic compatibility. This is a continuing resolution.

It was noted that the question of QSL card standardization, to facilitate the sorting of cards by some bureaus by automatic means, has been raised in the conferences of all three regions, and that the subject therefore should be monitored by the Administrative Council.

12) With regard to matters arising from the just-completed Region 1 Conference, in view of the volume of papers considered at the conference it was agreed that the Region 1 representatives will review the conference actions and will call the attention of the Administrative Council by mail to any subjects requiring urgent attention.

13) With regard to organizational matters, the following transpired:

13.1) The status of the review of the IARU Constitution, initiated by Resolution 84-3, was discussed. The review process was begun by Region 3, which had prepared a statement of principles and a detailed redrafting of the Constitution to reflect those principles and to clarify some ambiguities. Regions 2 and 1, in turn, had reviewed the work done by Region 3 and had generally agreed as to the desirability of the clarifications, but had declined to accept two new principles proposed by Region 3: a worldwide plenary meeting, and the making of membership in a regional organization voluntary rather than mandatory. Region 3 requested written reports from Regions 1 and 2 which could be used by Region 3 as the basis for another redrafting, for further consideration at its 1988 Conference, this being the next step toward achieving a consensus.

13.2) The status of non-performing member-societies was reviewed, particularly those that had not yet adhered to the rules of their regional organization. Region 2 reported that it had four member-societies in this category, but that there was no need for Administrative Council action at this time.

13.3) Following discussion of the desirability of giving official recognition to those people who help the amateur cause in some substantial way, it was agreed that mechanisms already exist to do so on a case-by-case basis and that this approach should be continued.

14) Regarding operating matters, the existing policies of the three regions with respect to 10-MHz operations were reviewed in accordance with Resolution 84-1. It was noted that the regional policies are in alignment except for awards, and that while in principle worldwide consistency would be desirable there appear to be no actual problems caused by the existing situation; the

Administrative Council believes this can be maintained. It was agreed that the present regional policies regarding 10 MHz would be consolidated and published, for review in 1988 as called for in Resolution 84-1.

15) Two pending items from the Buenos Aires meeting were noted: the letter to member-societies calling attention to Resolution 85-6, and the draft policy statement on the subject of abuse of the amateur bands by improperly licensed stations.

There being no further business, the meeting was adjourned at 12:15 P.M. Monday, 20 April.

Respectfully submitted,



David Sumner, K1ZZ  
Secretary