

**Summary Record**  
**International Amateur Radio Union**  
**Administrative Council Meeting**  
**October 4-5, 2025**

1. The 63rd meeting of the IARU Administrative Council (AC) was held on Saturday and Sunday, October 4-5, 2025 in Salvador de Bahia, Brazil. Members participating in the meeting were IARU President Tim Ellam, VE6SH/G4HUA, in the Chair; Vice President Thomas Wrede, DF2OO; Secretary Joel Harrison, W5ZN; Sylvain Azarian, F4GKR, President, IARU Region 1; George Gorsline, VE3YV, President and Rod Stafford, W6ROD Secretary, IARU Region 2; Wisnu Widjaja, YB0AZ, President and Ken Yamamoto, JA1CJP Secretary IARU Region 3; IARU Region 1 Secretary Mats Espling, SM6EAN, joined virtually.

Also participating at the invitation of the AC were Past Region 2 President Ramon Santoyo, XE1KK; Region 2 Vice President Gustavo Franco, PT2ADM; and Region 2 Area D Director Jose Arturo Molina, YS1MS. President Ellam called the meeting to order at 0900 local Salvador time.

2. A moment of silence was observed for radio amateurs who have died since the November, 2024 meeting, especially Pedro Seidemann, YV5BPG, Nasir Khan, AP2NK, Dave Court, EI3IO, Frank Butler, W4RH, Victor Pinilla Moran, XE1VP, and Masayoshi Ebisawa, JA1DM.

3. The following agenda was approved:

1. Opening of Meeting by President
2. Introductions, meeting arrangements, remembrances
  - a. Roll Call of Participants
  - b. Meeting Arrangements
  - c. Moment of Silence
3. Approval of Agenda
4. Report of officers
  - a. Report of President Ellam
  - b. Report of Vice President Wrede
  - c. Report of Secretary Harrison
5. Reports from the regional organizations
  - a. Region 1 - Sylvain Azarian, F4GKR
  - b. Region 2 - George Gorsline, VE3YV
  - c. Region 3 – Wisnu Widjaja, YB0AZ
6. Review of written reports of International Coordinators and Advisors
  - a. IARU Beacon Project Coordinator – Peter Jennings, AB6WM/VE3SUN
  - b. Satellite Advisor – Hans Blondeel Timmerman, PB2T
  - c. IARU EMC Coordinator – Martin Sach, G8KDF
  - d. IARU Intruder Watch/Monitoring Service – Gaspar Milo, EA6AMM

7. ITU and related issues
    - a. ITU Radiocommunication Sector (ITU-R)
      1. WRC-27
      2. Plenipot-26
    - b. ITU Development Sector (ITU-D), W6ROD
    - c. Regional reports on RTO
    - d. 4U1ITU Status and Plans
  8. Strategic Planning
    - a. IARU Restructuring
  9. Operational and administrative matters
    - a. Relations with Member Societies
      1. Applications for IARU Membership (if any)
      2. Member -Society and Second Society Issues
      3. Member society status in Region 2, Area D
    - b. 2025-26 budget review
    - c. Amateur Radio Administration Course
    - d. Technical Representatives
    - e. Article II (4) and Resolution 85-8 & 86-3
    - f. Michael Owen Award and IARU Diamond Award
  10. HamRadio.org website update
  11. World Amateur Radio Day 2026 Theme
  12. Any other business
    - a. IARU Travel Policy Review (IS)
  13. Discussion of venues and dates for next AC meeting
4. Reports of the officers
- 4.1. Mr. Ellam presented oral remarks on his written report, highlighting his representative travel on behalf of IARU and ITU relations. He noted IARU continues to be seen as a valued participant in the work of the Union and that our involvement in areas outside ITU-R is gratefully acknowledged. He stressed that we must continue to work in engaging the ITU in our policies generally and specifically for the Amateur Services. He challenged the AC to keep this in mind as we discuss our position on the various Agenda Items that our role should continue to be “defensive” rather than seeking new allocations. We simply should not waste our limited resources (both financial and people) on chasing additional frequencies given the present environment.
- IARU has been a member of the Development Sector since its inception. Our work is well regarded by ITU-D and we have had many opportunities to showcase amateur radio and emergency communications. He noted our ITU-D representative Rod Stafford, W6ROD is retiring from that role after many years of service and was pleased that former IARU Vice-President Ole Garpestad, LA2RR has agreed to take on the role of ITU-D Observer.

Mr. Ellam expressed the need for volunteers to support IARU's spectrum defense, noting many of our current volunteers may soon be unable to support future meetings and activities due to advancing age.

- 4.2. Mr. Wrede presented his report as Vice President, highlighting his role and responsibility as coordinator for our ITU effort. He stressed that interference caused by electromagnetic compatibility issues has an extremely negative impact on amateur radio operations, particularly in urban areas. It is hence very important that the IARU monitors and contributes to the work in organizations like CISPR, CEPT and ITU-R WP 1A. He encouraged our IARU member societies to support ENAMS 2, the Electrical Noise Area Measurement System and to assist in identifying a respective commercial team leader who could oversee all activities concerning noise and interference and manage the ENAMS 2 deployment.

Mr. Wrede addressed the recent threat to the 70 cm band from AST & Science LLC (operating as AST SpaceMobile) to deploy commercial satellites for direct-to-handheld voice communications in Low Earth Orbit that utilize spectrum allocations within the 430–440 MHz amateur and amateur satellite bands for Telemetry, Tracking, and Command (TT&C) operations. The first satellites, designated Bluebird 1–5, were launched on September 12, 2024, and function under an FCC Space Bureau authorization pursuant to Article 4.4 of the ITU Radio Regulations. This provision permits administrations to authorize stations using frequencies that are not in accordance with the ITU-R Table of Frequency Allocations or other relevant regulations, provided such use does not cause harmful interference to other administrations authorising services that are in accordance with the Table of Frequency Allocations.

The over 2,500 complaints to the FCC by ARRL, several IARU member societies, AMSAT and many individual radio amateurs were successful: on August 29th, 2025, the FCC Space Bureau did grant a license to AST & Science LLC for using the 430- 440 MHz amateur radio allocation for TT&C operations but for only 20 additional satellites (instead of 243) and only for Launch and Early Orbit Phase (LEOP) and emergency operations during a period of maximal 24 hours. This will significantly minimize any interference impact on 70cm band amateur and amateur satellite operations!

The IARU maintains its view that the use of Article 4.4 of the ITU Radio Regulations is inappropriate in this matter, as there are existing allocations in the UHF spectrum for Telemetry, Tracking and Command (TT&C) operations. There are no technical or operational requirements for AST & Science LLC to intrude the 430–440 MHz spectrum. The IARU and its member societies will continue to monitor the further development of this issue. As a sector member of ITU-R, the IARU will contribute towards improving the respective process concerning Article 4.4.

Mr. Wrede identified a need for IARU to establish a document depository for items related to ITU/WRC meetings as well as initiating monthly virtual meetings of IARU's Technical Experts.

- 4.3. Mr. Harrison presented brief oral remarks on his written report highlighting his administrative support of the officers and AC in coordination with the

International Secretariat (ARRL). He noted the IARU Centennial celebration held in Paris in April was a huge success and thanks those who assisted with the planning and execution of the event, especially Mr. Azarian in Region 1.

He emphasized the need to continue our work toward restructuring of the IARU constitution, specifically in the area of financial support.

5. Reports from the regional organizations

- 5.1. Mr. Azarian presented the report from Region 1, noting that the President, Secretary, Treasurer and 3 out of 5 EC members have come to their last term and will not be allowed to stand for another term. This means that a total of at least 6 new candidates must be identified. To date, two societies have informed of a potential EC candidate, and EC members who could run for one last additional term have not yet decided if they want to continue.

Work is ongoing to finalize the document "Ethics and Operating Procedures for the Radio Amateur" originally created by ON4UN and ON4WW. The document ownership was handed over to IARU in 2016 and needed an update. An editorial team was established for this extensive task, and a draft version has been submitted to IARU-R1 societies for comments. The feedback is being received, and work is ongoing with the final version. An English version will be made available for translations.

Mr. Azarian stressed the need for support of the ENAMS project.

- 5.2. Mr. Gorsline presented oral remarks on the written report submitted by Region 2 Secretary Stafford. He noted the IARU Region 2 Executive Committee has met virtually approximately 3-4 times each year during and after the pandemic and will hold its first in person meeting prior to the Region 2 General Assembly.

Much of the attention, time and effort by the Region 2 EC in the last year has been spent in planning for the 2025 Region 2 General Assembly (GA) that will be held in Salvador de Bahia, Brazil, October 6-10, 2025. At the 2022 virtual GA, it was determined that the member society in Ecuador would host the 2025 GA. However, the civil disorder within the country of Ecuador caused the relocation of the GA to Brazil. LABRE is the host society for the 2025 GA which is known as "Salvador2025." In order to reduce the expenses to member societies attending the GA, the event has been reduced to three days with an additional day for the social outing and workshops that will be held on Friday after the close of the GA. During the GA, in addition to the normal business of the conference, there will be sessions discussing the proposed IARU Restructuring plan, discussion and reports on Region 2 participation in ITU/CITEL/CTU meetings, a report on IT services and future plans related to the Region 2 web site and a discussion related to Region 2 band planning.

Flávio Archangelo, PY2ZX, is the Region 2 CITEL Coordinator and is very active in CITEL meetings and activities. He also serves as an ITU-R

Rapporteur for Amateur and Amateur Satellite Services and is actively participating in the preparations leading up to WRC 27.

- 5.3. Mr. Widjaja reported that IARU R3 has 29 Member Societies and its secretariat at JARL HQ, Tokyo, Japan.

The 19<sup>th</sup> IARU Region 3 Conference was hosted by RAST and held in Bangkok, Thailand, November 4<sup>th</sup> through 8<sup>th</sup>, 2024. The conference saw participation by 10 societies in person (ARRL, CRAC, CTARL, HARTS, JARL, KARL, MARTS, ORARI, RAST and WIA), one by proxy (BDARA) and six by virtual means (ARSI, NZART, PARA, RSGB, RSSL and SARTS).

Mr. Widjaja and Region 3 EC member Jack Hantongkom HS1FVL attended the 2<sup>nd</sup> meeting of APG27 held in July/August 2025, in Pattaya, Thailand. It was noted that, while it is still in the preliminary stage, they presented IARU preliminary positions on WRC-27 agenda items concerned to IARU. Next APG27-3 meeting will be held in Japan in July 2026.

6. Reports from International Coordinators and Advisors

- 6.1 The AC received the written report for the IARU International Beacon Project (IBP). There are currently 17 beacons operating around the world. Keeping the network operational requires the combined efforts of a large number of individual operators and the support of the local member societies in each country. The International Beacon Project web pages receive thousands of hits per month from everywhere in the world. In the past year, the web site has been accessed by users from 213 countries and all 50 US states. 37% were from the US, 14% from Germany, and 7% were from the UK. The web site includes regularly updated status information on the 17 beacons, links to free and commercial software offering beacon functionality, and access to the many web sites maintained by monitoring stations around the world.

Since 2022, David A. Smith, Ph.D in the Department of Physics at Utah State University in Logan has been using a Faros monitoring station to teach undergraduates and graduate students. Numerous projects and papers have resulted from studies of the real time and historical beacon data. They recently submitted an abstract to the American Geophysical Union to do a poster presentation at their annual Winter Meeting in Washington, D. C.

From time to time, new beacons and expanding operations using digital modes have caused interference to the IBP chain. To date all cases have been resolved through cooperation following communications with the operators. The report noted a substantial decrease in complaints about interference to the beacon signals from other modes and thanked IARU member societies for their influence over their members for helping achieve this goal. Member societies should continue to remind their members of the IARU Band Plans and in particular the allocation to the IBP.

- 6.2 The written report from IARU Satellite Advisor Hans Blondeel Timmerman, PB2T, was received. The IARU Satellite Frequency

Coordination Panel meets virtually once every two to three weeks to review frequency coordination requests. The number of coordination requests for amateur and educational missions is higher than last year. From September 2024 until September 2025 a total of 51 (35 last year) coordination letters have been issued. The number of rejected coordination requests for commercial and other non-amateur missions is stable. Still a number of commercial companies are trying to access amateur spectrum using educational institutes as their vehicle.

Mr. Blondeel Timmerman advised the AC that he has served as the IARU Satellite Advisor since 2016 and plans to step down by the end of 2026. He has identified a potential successor and will discuss succession after the AC meeting.

- 6.3 IARU EMC Coordinator Dr. Martin Sach, G8KDF, submitted a written report highlighting his attendance at CISPR meetings and work on CISPR editing teams that allows involvement in analyzing and drafting new EMC standards before they are presented to CISPR workgroups. Currently wireless power transfer for electrical vehicles (WPT-EV) is of concern to several radio services.
- 6.4 The written report for the IARU Intruder Watch/Monitoring Service was submitted by Gaspar Miro, EA6AAM. He noted despite repeated efforts and several communication campaigns, no new volunteers have been found in Regions 2 and 3, with only one currently active collaborator in Region 3, therefore most of the monitoring work of our amateur radio bands continues to be carried out by the volunteers of the IARU Region 1 member societies. Background information will be redistributed to the other regions in an effort to acquire additional monitoring stations. Additionally, there are ongoing discussions with the IARU Satellite Coordination group to extend the program to the Amateur Satellite Service.

Currently, the vast majority of transmissions received in amateur HF bands originate from radars (most of them *Over The Horizon*, of military origin), military stations using military digital modes, or from jammers linked to *Electronic Warfare* activities.

Unfortunately, despite the daily reception of a large volume of such transmissions—typically long-lasting, high-power, and wideband, and therefore significantly impairing the spectrum allocated to amateur radio—the IARU IWS currently can do no more than record them, maintain a historical archive in its database, and publish them monthly in the Newsletter.

It is considered that submitting concrete information to the international regulatory body regarding the large number of such transmissions could perhaps help raise awareness of the serious impact these types of transmissions pose for radio amateurs and potentially influence future regulations.

## 7. ITU and Related Matters

- 7.1 WRC-27 - Vice President Wrede reported on preparations for the upcoming Working Party 5A meeting in November. The ITU has announced that Shanghai, China will be the location for WRC27 on dates to be determined. The IARU WRC27 position paper has been prepared and will be distributed to member societies.
- 7.2 Mr. Ellam announced the ITU Plenipotentiary Conference will be held in Doha, Qatar in 2026. The “Plenipot” is the supreme organ of the ITU and is a treaty-making conference. It is composed of all 194 ITU Member states and meets every four years. The Conference determines the policies, direction and activities of the ITU, as well as electing the positions at the secretariat, namely the Secretary-General, the Deputy Secretary-General, and the Directors of the Radiocommunication, Standardization, and Development Bureau. ITU-R Director Mario Manaweicz has reached the end of the term of his office and will not be eligible for re-election.
- 7.3 Mr. Stafford reported on his work in ITU-D. As previously noted, Mr. Stafford has retired as the IARU representatives to the Development sector and former IARU Vice President Ole Garpestadt, LA2RR, will assume the responsibility. Mr. Wrede noted IARU’s involvement is very important and has been positively noted during ITU-R working party meetings by ITU member states.
- 7.4 No RTO reports were received or matters requiring attention by the AC
- 7.5 4U1ITU remains operational. Renovation of the building where the station is located is on hold and construction plans are being revised.
- 8.0 Strategic Planning – without objection, discussion on this agenda item was deferred to the following day.
- 9.0 Operational and Administrative Matters
  - 9.1 Mr. Harrison reported no new member society applications have been received and no member society or second society issues have been reported
  - 9.2 Mr. Molina briefed the AC on the current status of member societies in Region 2, Area D.
  - 9.3 Mr. Harrison presented the 2025-26 IS budget for review. No action was required by the AC
  - 9.4 The status of the IARU Amateur Radio Administration Course was reviewed. The course is in need of revision and update however a near term need has not been identified. Future work on the course has been placed on hold until an applicable need has been determined.
  - 9.5 The IARU Technical Representative appointments were reviewed. No revision was required.
  - 9.6 The AC reviewed Article II (4) and Resolution 85-8 and 86-3 regarding member society comments to a national regulator other than their own. The

AC determined there should be some clarification in this area and after discussion the following Resolution 25-1 was unanimously adopted:

**Resolution 25-01**

***Confirmation of the exclusive right of a member-society to represent the IARU to its government***

Resolved by the IARU Administrative Council, Salvador, Brazil, October, 2025,

Resolutions 86-3 is suppressed;

In the place of Resolution 86-3 place the following policy is implemented:

**Communication Policy (“Policy”)**

1. No Member-Society, Regional Organization, or the Administrative Council may communicate with any government department (including the Telecommunications Administration) of a country or territory represented by an IARU Member-Society (the “Representative MS”), if such communication interferes with the exclusive right of the Representative MS to represent the Amateur Radio Services in that country or territory;
2. As a general principle, the Representative MS shall have the exclusive and sole right to deal with any government department (including the Telecommunications Administration) of a country or territory it represents including where the government department of administration has an open, on-line portal to allow third parties to post submissions and representations on a particular policy the department or administration intends to or has implemented;
3. In the event a Member-Society, Regional Organization, or the Administrative Council desires to communicate with any government department (including the Telecommunications Administration) of a country or territory represented by the Representative MS, it shall first seek the consent of the Representative MS;
4. The Representative MS will at all times act reasonably in accommodating the submissions proposed by another Member-Society, Regional Organization, or the Administrative Council, but at all times shall have the right to direct how such representations may be made to the relevant government department.

**Exceptions**

5. If there is uncertainty or controversy regarding a proposed communication or submission with a government department, the position of the Representative MS shall be respected;
6. The Administrative Council may override this Policy if it determines that the Representative MS is:
  - a) Acting against the interests of the Amateur Radio Services or the Constitution, By-Laws, resolutions and policies of the IARU, or



- b) No longer represents the interests of radio amateurs in its country or territory.

### Dispute Resolution

7. In cases of disagreement with this Policy, the Administrative Council will review the matter and provide guidance in accordance with IARU Constitution, By-Laws, resolutions and policies. The decision of the Administrative Council will be final and binding on all Member-Societies and Regional Organizations.

### End of Resolution 25-1

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- 9.7 The AC reviewed nominees for the IARU Diamond Award and selected three recipients, to be publicly named at a later date.
10. In 2021, then IARU Secretary Dave Sumner, K1ZZ, received a communication from the owner of the internet domain hamradio.org suggesting the IARU might take responsibility for it as a further way of reaching out to the broader community. IARU accepted the offer as a way to interest and motivate persons for amateur radio by developing a new website directed to this URL. The idea is to make it easier to find relevant information and how to move on to national societies for those interested. Some member societies already have good initial information on their websites, but others have not. This new website is intended to complement what already is available by some member societies.
- Region 1 has taken the development lead and work is now ongoing to populate the website with content before it is released publicly. Please see the following link for additional details:
- [Call for Articles: Contribute to a New IARU-Sponsored Magazine-Style Website | International Amateur Radio Union \(IARU\)](#)
11. The AC approved “Advancing the Spirit of Amateur Radio Through Innovation” as the theme for World Amateur Radio Day 2026
12. The IARU Travel Policy was reviewed and revisions approved.

The Administrative Council was in recess from 1705 until 0900 local time the following day, October 5, with all hereinbefore mentioned present. ARRL President Rick Roderick, K5UR, was invited to join the meeting at this time.

13. Returning now to Agenda Item 8, Strategic Planning, the AC conducted an extensive review of feedback from the document “IARU Consultation on Proposed Restructuring” submitted to member societies in March. Several key points from the feedback were identified, and will be distributed via a memorandum to member societies following this meeting. The AC will continue our work to draft of a revised Constitution and Bylaws by the end of the year for further discussion by member societies.
14. The next meeting of the AC is scheduled for September 24-25, 2026 in Vienna, Austria following the IARU Region 1 conference.

There being no further business, Mr. Ellam thanked everyone for their participation and adjourned the meeting at 1005 Salvador local time.

Respectfully Submitted,

Joel Harrison, W5ZN  
Secretary